



New York State Medicaid Coverage Policy and Billing Guidance for the Administration of COVID-19 Vaccines Authorized for Emergency Use

This guidance sets forth New York State (NYS) Medicaid’s reimbursement policy for the administration of COVID-19 vaccines authorized for emergency use and instructions for providers to bill the cost of administration of authorized COVID-19 vaccine. Information about vaccines receiving EUA by the FDA can be found at <https://www.fda.gov/emergency-preparedness-and-response/coronavirus-disease-2019-covid-19/covid-19-vaccines>

This guidance shall remain in effect for the remainder of the disaster emergency declared by Executive Order (EO) 202 issued by Governor Cuomo on March 7, 2020 and extended under subsequent EOs, or until the issuance of subsequent guidance by the NYS Department of Health (NYSDOH) prior to the expiration of such state disaster emergency declaration. As additional COVID-19 vaccines become available under an EUA, or are otherwise approved by the FDA, this billing guidance will be updated as needed.

I. NYS Medicaid Coverage Policy

This coverage policy applies to both Medicaid fee-for-service (FFS) and Medicaid Managed Care (MMC).

A. NYS Medicaid Will Not Reimburse for the Cost of COVID-19 Vaccine

1. Payment will not be made to NYS Medicaid providers for the cost of COVID-19 vaccine because the vaccine is available at no cost to providers. Providers must not bill the Current Procedural Terminology (CPT) code for the vaccine.
2. In order to obtain COVID-19 vaccine at no cost, Medicaid enrolled providers must be legally authorized to administer the vaccine and also enroll as COVID-19 vaccine providers with the Centers for Disease Control and Prevention (CDC), the NYS Department of Health Bureau of Immunization, **or** the NYC Department of Health and Mental Hygiene (NYCDOHMH) Bureau of Immunization. Such providers are considered qualified providers by the Medicaid program for the purpose of COVID-19 vaccine administration.

3. For information on how to enroll in the NYS COVID-19 Vaccination Program and how to register for the NYSIIS or CIR, please visit <https://coronavirus.health.ny.gov/covid-19-vaccine-information-providers>.
4. Note that this program is distinct from the Vaccines for Children (VFC) Program and separate enrollment is required.

B. Reimbursement for Administration of Authorized COVID-19 Vaccines

1. The NYS Medicaid program, including the Medicaid FFS program and MMC, will reimburse NYS Medicaid enrolled and qualified providers for the administration of COVID-19 vaccines that have been issued an EUA by the FDA for the prevention of COVID-19.
2. Reimbursement for administration of COVID-19 vaccines may be based on a patient-specific order or non-patient specific order (“standing order”). These orders must be kept on file by the provider. Standing orders enable assessment and vaccination of the patient without the need for clinician examination or a patient-specific order from the attending provider at the time of the patient interaction. For more information, please see:
 - <https://www.governor.ny.gov/news/no-20282-continuing-temporary-suspension-and-modification-laws-relating-disaster-emergency>.
 - <http://www.op.nysed.gov/prof/nurse/immunguide.htm#>
 - https://coronavirus.health.ny.gov/system/files/documents/2020/12/joint_vaccine_administration_12-15_715pm.pdf
3. The ordering provider’s National Provider Identifier (NPI) is required on the Medicaid claim. Ordering providers, including MMC network providers, are required to be enrolled in the NYS Medicaid program.
4. Providers are prohibited from charging Medicaid members a co-payment or any cost sharing responsibility for the COVID-19 vaccine or the administration of the COVID-19 vaccine.
5. Providers must not bill NYS Medicaid for the administration of the COVID-19 vaccine to members who are also enrolled in Medicare. Dually eligible enrollees will continue to access full coverage of immunization services through Medicare.

II. NYS Medicaid FFS Billing Instructions and Fees

The following billing instructions and fees apply to Medicaid FFS.

A. Qualified Hospital Outpatient Departments, Federally Qualified Health Centers and Office-Based Practitioners

1. NYS Medicaid enrolled hospital outpatient departments, free-standing diagnostic and treatment centers (D&TCs), Federally Qualified Health Centers (FQHCs),

and private office-based practitioners can bill NYS Medicaid for COVID-19 vaccine administration administered to NYS Medicaid FFS members in accordance with [Table 1](#) below.

Table 1

CPT Code	Manufacturer & COVID-19 Vaccine Administration CPT Code Short Descriptions	Fee	Effective for Dates of Service on or after:
0001A	Pfizer-BioNTech - ADM SARSCOV2 30MCG/0.3ML - 1st Dose	\$13.23	12/11/2020
0002A	Pfizer-BioNTech - ADM SARSCOV2 30MCG/0.3ML - 2nd Dose	\$13.23	12/11/2020
0011A	Moderna - ADM SARSCOV2 100MCG/0.5ML - 1st Dose	\$13.23	12/18/2020
0012A	Moderna - ADM SARSCOV2 100MCG/0.5ML - 2nd Dose	\$13.23	12/18/2020

2. Hospital outpatient departments, D&TCs, and FQHCs should bill an ordered ambulatory claim for COVID-19 vaccine administration.
3. Office-based practitioners should bill a professional claim for COVID-19 vaccine administration.
4. The COVID-19 vaccine administration CPT codes above include the actual work of administering the vaccine, including all necessary counseling provided to patients and/or caregivers, required vaccination reporting, and updating of electronic records.
5. As stated above, the CPT codes for the COVID-19 vaccine should not be billed by providers and such claims will be denied.
6. NYS Medicaid enrolled providers, if within their scope of practice, can bill an Evaluation and Management (E&M) visit on the same day as the COVID-19 vaccine administration, when additional services are provided that are beyond the components represented in the COVID-19 vaccine administration code, and when all of the key components of the E&M code have been provided and documented.
7. FQHC providers that provide additional clinic services in addition to the COVID-19 vaccine administration can bill the PPS threshold rate separately for these services.

B. Qualified Pharmacies

The following billing instructions and fees apply to the Medicaid FFS program.

1. Pharmacies affiliated with a point-of-dispensing (POD) site, such as a skilled nursing facility, residential facility, or mobile vaccination site, must have the pharmacy operating site enrolled with NYS Medicaid FFS.

- The pharmacy must submit via NCPDP D.0, in the Claim Segment field 436-E1 (Product/Service ID Qualifier), a value of "09" (HCPCS), which qualifies the code submitted in field 407-D7 (Product/Service ID) as a procedure code. In field 407-D7 (Product/Service ID), enter the Procedure code from [Table 2](#) for the appropriate vaccine administration. For example, submit the claim line with the Procedure code "0001A" (Immunization Administration). Do not submit another claim line for the vaccine procedure code as the vaccine is being provided free of charge.

NCPDP D.0 Claim Segment Field	Value
436-E1 (Product/Service ID Qualifier)	Value of "09" (HCPCS), which qualifies the code submitted in field 407-D7 (Product/Service ID) as a procedure code
407-D7 (Product/Service ID)	Enter an applicable procedure code listed in Table 2

NCPDP D.0 Companion guide can be found at: <https://www.emedny.org/HIPAA/5010/transactions/index.aspx>

Table 2

CPT Code	Manufacturer & COVID-19 Vaccine Administration CPT Code Short Descriptions	Fee	Effective for Dates of Service on or after:
0001A	Pfizer-BioNTech - ADM SARSCOV2 30MCG/0.3ML - 1st Dose	\$13.23	12/11/2020
0002A	Pfizer-BioNTech - ADM SARSCOV2 30MCG/0.3ML - 2nd Dose	\$13.23	12/11/2020
0011A	Moderna - ADM SARSCOV2 100MCG/0.5ML - 1st Dose	\$13.23	12/18/2020
0012A	Moderna - ADM SARSCOV2 100MCG/0.5ML - 2nd Dose	\$13.23	12/18/2020

- Please see the [July 2016 Medicaid Update](#) for further guidance on origin code and serial number values that must be submitted on the claim for "Pharmacy dispensing" when applicable for non-patient specific orders.

NCPDP D.0 Claim Segment Field	Value
444-E9 (Pharmacist ID)	Enter Pharmacist NPI number
411-DB (Prescriber ID)	Enter Prescriber NPI number

Updates to procedure codes will be available at https://www.emedny.org/ProviderManuals/Pharmacy/PDFS/Pharmacy_Fee_Schedule.xls.

C. Qualified Other Rate-Based Providers

The following billing instructions and fees apply to Medicaid FFS.

1. The provider types listed below may bill Medicaid FFS and MMC plans for administration of authorized COVID-19 vaccine when administered by provider or facility staff to Medicaid members in a residential or other institutional setting.
2. The administration fee is in addition to the rate (i.e. per diem, per visit, per hour) reimbursed to the provider and must be billed to Medicaid separately.
3. Rate-based providers may also bill for COVID-19 vaccine administration on a stand-alone claim when other services are not provided.
4. The providers identified below have been enrolled under COS 0268 and will be issued the rate codes identified in [Table 3](#) below for billing purposes:
 - Skilled Nursing Facilities (SNFs)
 - Certified Home Health Agencies (CHHAs)
 - Hospice
 - Adult Day Health Care (ADHC)
 - Inpatient Hospitals
 - Voluntary Foster Care Agencies (VFCAs)
 - Assisted Living Programs (ALPs)
5. Additional billing guidance for the administration of the COVID-19 vaccine will be provided at a later date for the agencies listed below:
 - Office of People with Developmental Disabilities (OPWDD) Licensed/Certified Programs
 - Office of Mental Health (OMH) Licensed/Certified Programs
 - Office of Alcohol and Substance Abuse Services (OASAS) Licensed/Certified Programs

Table 3

Rate Code	Rate Code Description	Fee	Effective for Dates of Service on or after:
5497	PFIZER - COVID-19 Vaccine Administration – 1st Dose	\$13.23	12/11/2020
5498	PFIZER - COVID-19 Vaccine Administration – 2nd Dose	\$13.23	12/11/2020
5499	MODERNA - COVID-19 Vaccine Administration – 1st Dose	\$13.23	12/18/2020
5500	MODERNA - COVID-19 Vaccine Administration – 2nd Dose	\$13.23	12/18/2020

III. Medicaid Managed Care

A. MMC Coverage Policy

The Medicaid coverage policy in [Section I](#) above applies to all types of MMC Plans.

B. MMC Reimbursement

The COVID-19 vaccine administration fees and billing instructions in [Section II](#) above are specific to Medicaid FFS. For individuals enrolled in MMC, providers should check with the individual's MMC Plan for implementation details, reimbursement fees and billing instructions.

1. MMC Plans and providers may negotiate a reasonable rate for COVID-19 vaccine administration to ensure member access to providers qualified to administer COVID-19 vaccines.
2. MMC Plans must cover the cost of vaccine administration by qualified providers who do not participate in the MMC Plan's network.
3. Rate-based and office-based provider reimbursement for the vaccine administration must be made separately from visit reimbursement, as detailed in Section II.

Additional Resources:

Additional COVID-19 Guidance for NYS Medicaid Providers:

https://www.health.ny.gov/health_care/medicaid/covid19/

NYS Medicaid vaccine policy and billing guidance (Non-COVID-19 related):

https://www.health.ny.gov/health_care/medicaid/program/update/2020/no12_2020-07.htm#vaccination

Pharmacist as Immunizer Fact Sheet for NY Medicaid's policy and billing for other vaccines:

https://www.health.ny.gov/health_care/medicaid/program/phar_immun_fact.htm.

CDC information on COVID-19: <https://www.cdc.gov/vaccines/covid-19/index.html>.

Weekly Healthcare Provider COVID-19 Update:

<https://coronavirus.health.ny.gov/weekly-health-provider-webinar>

Questions:

Medicaid FFS coverage and policy questions should be directed to the Office of Health Insurance Programs, Division of Program Development and Management, at (518) 473–2160 or FFSMedicaidPolicy@health.ny.gov.

MMC reimbursement, billing, and/or documentation requirement questions should be directed to the enrollee's [MMC](#) plan.

Medicaid FFS claim questions should be directed to the eMedNY Call Center at (800) 343–9000.

Medicaid FFS Pharmacy Policy questions should be directed to (518) 486-3209 or ppno@health.ny.gov.