

ANDREW M. CUOMO Governor HOWARD A. ZUCKER, M.D., J.D. Commissioner

SALLY DRESLIN, M.S., R.N. Executive Deputy Commissioner

August 29, 2017

# CERTIFIED MAIL/RETURN RECEIPT

Nadia Gittens, Director of Social Work Williamsbridge Manor 1540 Tomlinson Avenue Bronx, New York 10461

Barry Schechter Ombudsman Office 841 Broadway New York, New York 1003 c/o Williamsbridge Manor 1540 Tomlinson Avenue Bronx, New York 10461

RE: In the Matter of

Discharge Appeal

Dear Parties:

Enclosed please find the Decision After Hearing in the above referenced matter. This Decision is final and binding.

The party who did not prevail in this hearing may appeal to the courts pursuant to the provisions of Article 78 of the Civil Practice Law and Rules. If the party wishes to appeal this decision it may seek advice from the legal resources available (e.g. their attorney, the County Bar Association, Legal Aid, etc.). Such an appeal must be commenced within four (4) months from the date of this Decision.

Sincerely,

James F. Horan

Chief Administrative Law Judge

Bureau of Adjudication

# STATE OF NEW YORK DEPARTMENT OF HEALTH



In the Matter of an Appeal pursuant to 10 NYCRR §415.3 by

Appellant,

from a determination by

DECISION

# WILLIAMSBRIDGE MANOR,

Respondent,

to discharge her from a residential health care facility.

Hearing Before:

Ann H. Gayle

Administrative Law Judge

Held at:

Williamsbridge Manor 1540 Tomlinson Avenue

Bronx, New York 10461

Hearing Dates:

July 27, 2017

August 24, 2017

Parties:

Williamsbridge Manor

By: Nadia Gittens, Director of Social Services

Pro Se

Pursuant to Public Health Law ("PHL") §2801 and Title 10 of the Official Compilation of Codes, Rules and Regulations of the State of New York ("10 NYCRR") §415.2(k), a residential health care facility or nursing home such as Williamsbridge Manor ("Respondent" or "Facility") is a residential facility providing nursing care to sick, invalid, infirm, disabled, or convalescent persons who need regular nursing services or other professional services but who do not need the services of a general hospital.

Transfer and discharge rights of nursing home residents are set forth at 10 NYCRR §415.3(h). Respondent determined to discharge ("Appellant" or "Resident") from care and treatment in its nursing home pursuant to 10 NYCRR §415.3(h)(1)(i)(a)(2) which provides, in pertinent part:

- (a) the resident may be transferred only when the interdisciplinary care team, in consultation with the resident or the resident's designated representative, determines that:
  - (2) the transfer or discharge is appropriate because the resident's health has improved sufficiently so the resident no longer needs the services provided by the facility.

Appellant appealed the discharge determination to the New York State Department of Health, and a hearing on that appeal was held. Pursuant to 10 NYCRR §415.3(h)(2)(iii)(b), the Facility has the burden of proving that the transfer is necessary and the discharge plan is appropriate.

A digital recording of the hearing was made and transferred to a compact disc ("CD"); the CD has become part of the record. Appellant testified for Appellant, and the following Facility representatives testified for Respondent: Nadia Gittens—Director of Social Work, Azadeh Zamiri, MD—Attending Physician, Patricia Bandoo, RN—Director of Nursing, and Henry Heinemann—Assistant Administrator. Charmaine Hewitt, RN—Nurse Manager and Herika

# / Williamsbridge

Verdejo-Director of Rehabilitation were present at the hearing on July 27, and Barry Schechter of the Ombudsman's office attended the hearing on August 24 to assist and support Appellant.

The following documents were accepted into evidence by the Administrative Law Judge ("ALJ") as ALJ, Facility, and Resident Exhibits:

### ALJ:

- I: Notice of Hearing with the Facility's Discharge Notice attached
- II: Letter dated , 2017

#### Facility:

- 1: Face Sheet
- 2: Resident's Bill of Rights
- 3: Reports of Dr. Zamiri's contact with Appellant on and and 2017
- 4: Shelter information
- 5: Progress notes from to , 2017
- 6: OT and PT evaluations and discharge notes from to to 2017
- 7: Hospital discharge information, X-ray results, and care plan meeting note

Appellant was given the opportunity but did not offer any documents into evidence.

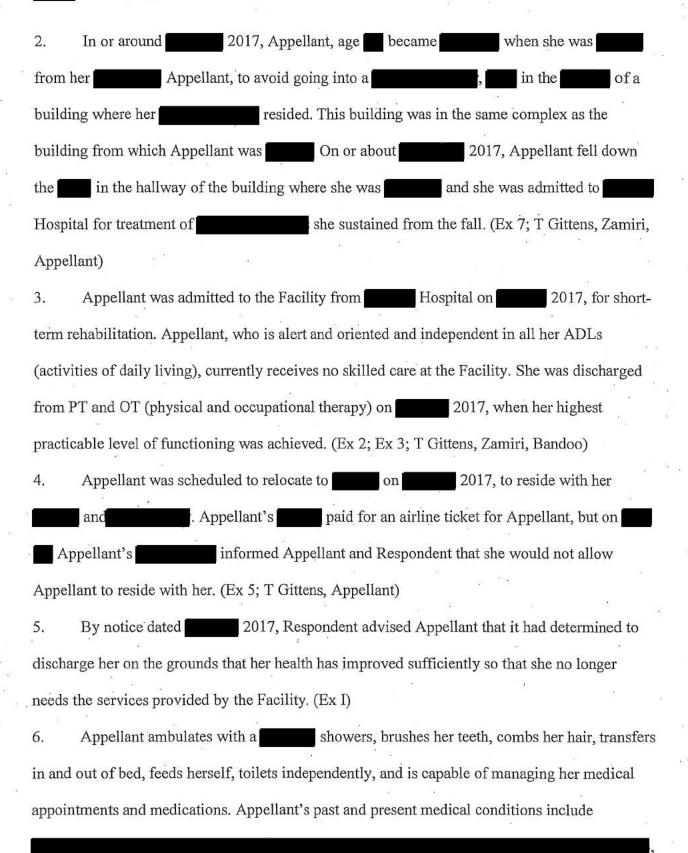
#### ISSUE

Has Williamsbridge Manor established that the transfer is necessary and the discharge plan is appropriate?

#### FINDINGS OF FACT

Citations in parentheses refer to testimony ("T") of witnesses and exhibits ("Ex") found persuasive in arriving at a particular finding. Any conflicting evidence was considered and rejected in favor of the cited evidence.

Respondent, Williamsbridge Manor, is a residential health care facility located in Bronx,
 New York. (Ex I)



and pain. These now stable conditions, as well as Appellant's possible need for outpatient physical therapy, and and/or other surgery in the future, can be treated in the community. (Ex 1; Ex 3; Ex 6; Ex 7; T Zamiri)

- 7. Respondent's discharge plan is to transfer Appellant to the Shelter ("Shelter") located at Example 1. (Ex I)
- 8. It is the professional opinion of Appellant's caregivers at the Facility, including the Facility's attending physician, that discharge to the community, including the Shelter, is appropriate for Appellant who is very independent and capable of managing her medications and medical treatment. Appellant will be discharged with a prescriptions for medications, and any remaining medications. Respondent will provide Appellant with transportation to the Shelter. (Ex 5; T Zamiri, Gittens, Bandoo)
- Appellant has remained at Williamsbridge Manor pending the outcome of this proceeding.

#### DISCUSSION

This hearing commenced on July 27, 2017, at which time Appellant asked for, and was granted, additional time to seek legal representation. Conference calls were held on August 2, 7, 11, 17, and 21, 2017, to discuss Appellant's progress in securing legal or other representation for the hearing. Appellant was not able to secure legal representation, however, Barry Schechter, a supervisor with the Ombudsman's office, met with Appellant at the Facility, and he assisted Appellant with her efforts to secure legal representation and with her alleged complaints about the Facility. Mr. Schechter participated in the conference calls and he assisted and supported Appellant at the hearing.

Numerous accusations were made by Appellant and Ms. Gittens toward and about each other during the hearing and on the conference calls. Additionally, documents accepted into evidence contain references to Appellant's alleged which which Appellant adamantly denied. The ALJ curtailed all testimony about, and references to, these alleged incidents of health about Appellant's alleged behavior would not be given any weight or consideration in this Decision in that Respondent did not allege in its discharge notice that Appellant's behavior endangered the health or safety of individuals in the facility (Ex I).

The evidence presented by Respondent demonstrates that Appellant required short term rehabilitation upon admission in 2017, she completed those rehabilitative services in 2017, she is independent with her ADLs, and she is stable and her medical conditions can be treated in the community.

Appellant believes that her conditions, particularly her need to use a raised toilet seat

(which the Facility disputes), her ongoing pain, the which is healing but not yet

fully healed, and the ongoing issues she is experiencing with her and render her not

ready for discharge at this time. Dr. Zamiri testified that while Appellant is likely to continue to

have pain and issues with the sites of the and injuries, there is nothing more to be done

in the Facility for Appellant's healed and her healing and pain and medication management. Dr. Zamiri testified very convincingly that at this

time Appellant has no skilled needs and her medical issues can be addressed on an outpatient

basis in the community.

When the plan for Appellant to live with her family in was thwarted by Appellant's the day before Appellant was to be discharged, Respondent and

Appellant discussed the possibility of discharge to an program or residing with in . Appellant is not interested in an program, and residing with is not an option at this time. Appellant is too placement in an assisted living facility, therefore such placement was not considered.

Respondent identified the Shelter placement as a last resort.

Appellant testified that her are assisting her in her efforts to secure housing in the community, and that she is challenging the eviction from her apartment (which to this day remains vacant) in Court; Appellant is optimistic that she will be able to live in that apartment again, but currently there is no decision from the Court. Appellant does not wish to be discharged to the Shelter because she believes it is dangerous and she is 

[particularly her are in the Shelter where there are Appellant is also concerned that she would have to leave the Shelter during daytime hours each day. When Ms. Gittens pointed out that the Shelter, to which Appellant would be discharged, is a medical shelter that does not require its inhabitants to leave each day, Appellant responded that it is a dangerous shelter located."

Appellant receives no skilled care at the Facility; she makes all her own decisions, and she is independent with all her ADLs. The Shelter will assist Appellant with services such as housing, medical needs and evaluations, including evaluations for additional physical and other rehabilitative therapy and drug treatment, if necessary.

Respondent has proven that Appellant's health has improved sufficiently that she no longer requires skilled care, and that the Shelter is an appropriate discharge location for Appellant.

# **DECISION**

I find that the transfer is necessary and the discharge plan is appropriate.

The appeal by Appellant is therefore DENIED.

Respondent, Williamsbridge Manor, is authorized to discharge Appellant, in accordance with its 2017 discharge notice. Such discharge shall occur no sooner than 2017, unless Appellant wishes to be discharged before September 7, 2017.

This Decision may be appealed to a court of competent jurisdiction pursuant to Article 78 of the New York Civil Practice Law and Rules (CPLR).

Dated: New York, New York August 29, 2017

> Ann H. Gayle Administrative Law Judge

TO: Nadia Gittens, Director of Social Work Williamsbridge Manor 1540 Tomlinson Avenue Bronx, New York 10461

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